## Message Text

PAGE 01 STATE 239407 20 ORIGIN AF-04 INFO OCT-01 ISO-00 /005 R 66610 DRAFTED BY: AF/W:CLDARIS:IW APPROVED BY: AF/W:RJSHERWOOD DISTRIBUTION: NONE INDICATED ----- 103819 R 112038Z DEC 73 FM SECSTATE WASHDC INFO AMEMBASSY OUAGADOUGOU 0000 **UNCLAS STATE 239407** FOR BULLEN FOLLOWING REPEAT STATE 239407 ACTION ABIDJAN DAKAR NIAMEY YAOUNDE ACCRA KINSHASA LAGOS MONROVIA RABAT 06 DEC QUOTE **UNCLAS STATE 239407 AIDAC** ABIDJAN FOR REDSO FOR DIECTORS AND ADO'S. RABAT PASS LYMAN. E.O. 11652:N/A SUBJECT: ABIDJAN MEETING REFERENCE: STATE 236069 FOLLOWING SUGGESTED TOPICS FOR DISCUSSION UNDER REFTEL AGENDA ITEM D FRIDAY: I. PROJECT DESIGN A. USAIDS AND ADOS ARE RESPONSIBLE FOR RECOMMENDING UNCLASSIFIED UNCLASSIFIED PAGE 02 STATE 239407

TO AID/W THOSE ACTIVITIES TO BE UNDERTAKEN IN PROGRAM.

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B. GEOGRAPHIC OFFICES, USAIDS AND ADOS HAVE PROJECT MANAGEMENT RESPONSIBILITY.

C. DS AND REDSO ROLE FOR COORDINATION OF PRE-DESIGN AND DESIGN ACTIVITIES INCLUDING BOTH CAPITAL AND TECHNICAL ASSISTANCE ASPECTS OF PROJECTS.

- (1) GOS, USAIDS AND ADOS HAVE RESPONSIBILITY FOR ASSURING DESIGN IS UNDERTAKEN. GENERALLY SPEAKING, DS AN REDSO WILL COORDINATE AND CARRY OUT THE DESIGN. WHILE ON OCCASION USAIDS AND ADOS MAY DO THE DESIGN, THEY WILL NOT NORMALLY BE STAFFED TO PERFORM THIS FUNCTION.
- (2) DESIGN PROCESS REQUIRES COOPERATIVE EFFORT.
- D. IMPORTANCE OF CARRYING OUT PROJECT WITHIN PARAMETERS OF APPROVED PROJECT DESIGN AS CONTAINED CAP AND LOAN AGREEMENT.

E. EVALUATION. REDSO AND GEOGRAPHIC FIELD OFFICES SHOULD BE ALERT TO POSSIBLE NEED FOR EVALUATION OF PROJECTS IN MID-COURSE WHERE RE-DESIGN MAY BE REQUIRED OR DESIRABLE TO ACHIEVE ORGINAL OR ESTABLISH NEW OBJECTIVES.

II. IMPLEMENTATION

A. CAPITAL ACTIVITIES

- (1) AS WE MOVE TOWARD GREATER ACTIVITY IN THE AREA OF SECTOR ASSISTANCE, WILL IT INCREASE OUR PROBLEMS IN THE IMPLEMENTATION OF THESE PROGRAMS?
- (A) HOW DO THE IMPLEMENTATION PROBLEMS CONNECTED WITH SECTOR LOANS DIFFER FROM PROJECT LOAN IMPLEMENTATION PROBLEMS?
- (B) WHAT ARE MAJOR POLICY CONSIDERATIONS IMPEDING SECTOR LOAN IMPLEMENTATION?
- (C) HAVE PAST SECTOR LOANS BEEN PREMATURELY AUTHORIZED? UNCLASSIFIED

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- (D) IN EXPEDITING IMPLEMENTATION WE SHOULDN'T LOSE SIGHT OF THE OBJECTIVE OF THE ACTIVITY BUT AT THE SAME TIME WE MUST BE CONCERNED ABOUT DISBURESEMENT.
- (2) WHAT PROCEDURES ARE IN NEED OF REVIEW TO FACILITATE BETTER MANAGEMENT OF CAPITAL PROJECTS?

- (3) IS THERE NEED TO FORMALIZE THE PROJECT COMMITTEE CONCEPT IN THE FIELD? THE PROCEDURE NOW USED IN AID/W.
- (4) ROLE OF GEOGRAPHIC FIELD OFFICES AND REDSO IN IMPLEMENTATION.(A) TEAM OR PROJECT COMMITTEE APPROACH; (B) APPROPRIATE UTILIZATION OF REDSO EXPERTISE;(C) FUNCTIONS OF PROJECT MANAGERS.
- B. GRANTS (NON-CAPITAL ASSISTANCE)
- (1) IN THE REGIONAL PROGRAM, THE INSTRUMENT TO CONSUMMATE A GRANT IS USUALLY A GRANT AGRRMENT. OTHER PROGRAMS, PARTICULARLY BILATERAL, UTILIZE THE PROJECT AGREEMENT. SOME FEEL THE GRANT AGREEMENT ROUTE DOES NOT OFFER PROPER CONTROLS
- (A) WHAT ARE THE CONSTRAINTS IN USING THE GRANT AGREEMENT IN REGIONAL PROGRAMS VIS-A-VIS THE PROJECT AGREEMENT?
- (2) HOW CAN WE TIGHTEN UP PROCEDURES RELATING TO MANAGEMENT OF GRANT PROJECTS? (A) HOST COUNTRY COMPLIANCE; (B) FIELD COORDINATION; (C) REPORTING; (D) AID/W INPUTS.
- (3) HOW DO WE INSURE CROSS-FERTILIZATION OF PROJECT CONCEPTS THROUGHOUT CENTRAL AND WEST AFRICA?
- (4) IS THE FIELD PROJECT COMMITTEE CONCEPT VIABLE FOR GRANTS?
- (5) HOW DO WE ASSURE MONITORING OF GRANT AGREEMENT EXPIRATION DATES?
- (6) IS THERE A DIFFERENCE IN USAID, ADO AND REDSO RELATIONSHIPS ON GRANT ACTIVITIES AS OPPOSED TO LOANS? UNCLASSIFIED

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- III. ARE EXISTING DELEGATIONS ADEQUATE?
- A. CAPITAL ASSISTANCE
- (1) REDSO HAS AUTHORITY TO:
- (A) NEGOTIATE CAPITAL ASSISTANCE GRANT AND LOAN AGREEMENTS
- $\hbox{(B) IMPLEMENT CAPITAL ASSISTANCE GRANT AND LOAN AGREEMENTS.}\\$
- $B.\ DEVELOPMENT\ GRANTS\ (NON-CAPITAL\ ASSISTANCE)$
- (1) BILATERAL MISSIONS HAVE AUTHORITY TO NEGOTIATE AND SIGN PROGRAM AGREEMENTS WITHOUT APPROVAL BY AID/W.

(2) ADOS HAVE AUTHORITY TO NEGOTIATE BUT CAN ONLY SIGN FOLLOWING AID/W APPROVAL.
(3) BOTH BILATERAL MISSIONS AND ADOS HAVE FULL AUTHORITY TO IMPLEMENT PROJECTS.
IV. GENERAL
A. IS THE SYSTEM FOR AID/W BACKSTOPPING OF REDSO ADEQUATE?
(1) GENERAL SUPERVISION BY AA/AFR.
(2) DESIGN BACKSTOPPING BY AFR/DS.
(3) ADMINISTRATIVE BACKSTOPPING BY AFR/DS, AFR/EMS AND SER/FM.
(4) IMPLEMENTATION BACKSTOPPING BY DESKS.
B. WHAT CAN WE DO TO ACCELERATE ACTIONS ON COMMUNICATIONS? (1) IN AID/W; (2) IN FIELD.
C. IS THERE CONFUSION ON THE PART OF HOST GOVERNMENTS AND EMBASSIES CONCERNING USAID, ADO AND REDSO ROLES?
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D. IS THERE A CONFLICT BETWEEN FIELD AND AID/W APPROACH WITH RESPECT TO PROCEDURES, RESPONSIBILITIES AND POLICY ISSUES?
E. IS REDSO ADEQUATELY STAFFED TO DO WHAT AID/W EXPECTS OF IT?
F. IS AID/W GETTING ADEQUATE REPORTING FROM THE FIELD? CONVERSELY, IS THE KIELD BEING PROPERLY INFORMED OF ACTIVITIES TAKING PLACE IN AID/W? KISSINGER UNQUOTE RUSH
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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: TECHNICAL ASSISTANCE GRANTS, DEVELOPMENT LOANS, DEVELOPMENT PROGRAMS, FOREIGN ASSISTANCE PROGRAMS,

**MEETINGS** 

Control Number: n/a Copy: SINGLE Draft Date: 11 DEC 1973
Decaption Date: 01 JAN 1960

Decaption Note:

Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE239407
Document Source: CORE
Document Unique ID: 00
Drafter: AF/W:CLDARIS:IW

Drafter: AF/W:CLDARIS:IW Enclosure: n/a Executive Order: N/A Errors: N/A

Film Number: n/a

From: STATE Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1973/newtext/t19731231/aaaaaxaa.tel Line Count: 212 Locator: TEXT ON-LINE Office: ORIGIN AF

Original Classification: UNCLASSIFIED Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 4

**Previous Channel Indicators:** Previous Classification: n/a Previous Handling Restrictions: n/a Reference: STATE 236069 Review Action: RELEASED, APPROVED

Review Authority: collinp0
Review Comment: n/a Review Content Flags: Review Date: 01 NOV 2001

**Review Event:** 

Review Exemptions: n/a

Review History: RELEASED <01-Nov-2001 by williadt>; APPROVED <14 FEB 2002 by collinp0>

**Review Markings:** Declassified/Released

US Department of State EO Systematic Review 30 JUN 2005

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: ABIDJAN MEETING

TAGS: EAID, UV To: ABIDJAN

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005